

# BOROUGH OF HADDONFIELD Camden County, New Jersey

June 14, 2016

#### 2016-06-14-104 Authorization to Adopt a Complete Streets Policy

**RESOLVED** by the Board of Commissioners of the Borough of Haddonfield, County of Camden, State of New Jersey that the Complete Streets Policy attached hereto is hereby adopted, and shall become effective upon the approval of this resolution.

ROLL CALL VOTE:	YES	NO	
KASKO	Χ		_
MOSCATELLI	Χ		
ROCHFORD	Χ		

I HEREBY CERTIFY THAT THIS IS A TRUE COPY OF A RESOLUTION ADOPTED BY THE BOARD OF COMMISSIONERS OF THE BOROUGH OF HADDONFIELD AT A MEETING HELD ON JUNE 14, 2016.

Deanna Bennett, Borough Clerk

# **Complete Streets Policy**

Borough of Haddonfield Adopted June 14, 2016

#### **PURPOSE:**

To create a policy that will provide for integration of all modes of travel in the design and construction of the annual road program and any other transportation type project whether new or retrofit within Haddonfield. The Borough Commissioners recognize that the benefits of a complete streets policy include improving safety for pedestrians, bicyclists, children, the elderly, users of mass transit, people with disabilities, and emergency responders; promoting healthy lifestyles; creating more livable communities; improving Haddonfield's walkable community standings; reducing traffic congestion, limit greenhouse gases, and improve air quality.

It has been determined that a community that provides for integrated modes of travel has also provided health benefits for the residents, visitors and commuters. This policy acknowledges the following health benefits:

- 1. Complete Streets have the potential for improving physical and mental health either directly or indirectly.
- 2. Complete Streets can incorporate physical activity into our daily lives by increasing pedestrian activity and bicycle use.
- 3. Complete Streets can reduce rates of several chronic diseases based on an opportunity to increase physical activity from walking and bicycling. Key impacted diseases include diabetes, heart disease, depression, and some cancers.
- 4. Complete Streets can reduce rates of injury and death from decreased traffic crashes and improved road safety for all users.
- 5. Complete Streets can reduce rates of asthma and other respiratory issues due to improved air quality through emissions reductions and vegetative air filtration.
- 6. Complete Streets may multiply health and wellness benefits resulting from improved access to necessary amenities for vulnerable populations.
- 7. Complete Streets can reduce the risk of illnesses related to water-borne pathogens resulting from improved stormwater infiltration.
- 8. Complete Streets can increase the sense of social connectivity & sense of community belonging.
- 9. Complete Streets can improve aesthetics through decorative and functional vegetation.

#### **DEFINITION:**

A "Complete Street" is defined by the New Jersey Department of Transportation under Policy No. 703 as a "means to provide safe access for all users by designing and operating a comprehensive, integrated, connected multi-modal network of transportation options."

#### **GOALS:**

- 1. Provide safe and accessible accommodations for existing and future pedestrian, bicycle and public transit facilities.
- 2. Utilize an established checklist of pedestrian, bicycle and public transit accommodations such as accessible sidewalk curb ramps, crosswalks, countdown pedestrian signals, signs, curb extensions, lighted crosswalks, pedestrian scale lighting, bike lanes, or bicycle markings, and shoulders for consideration in each project where borough jurisdiction applies.
- 3. All Borough transportation projects shall be evaluated for Complete Streets inclusion with consideration of funding resources, resident support, environmental constraints, right-of-way availability, and bicycle and/or pedestrian compatibility.
- 4. Complete Streets policies shall support the goals of the Borough of Haddonfield Master Plan and the Camden County Master Plan where applicable.
- 5. Bicycle and pedestrian facilities shall be designed and constructed to the best currently available guides, standards and practices from the NJ Dept. of Transportation & American Association of State Highway and Transportation Officials and other applicable guidelines.
- 6. Improvements shall also consider connections for Safe Routes to Schools, Safe Routes to Transit, Parks and other recreational facilities.
- 7. Address the need for bicyclists and pedestrians to cross corridors as well as travel along them. The design of intersections shall accommodate bicyclists and pedestrians in a manner that is safe, accessible and convenient.
- 8. Research and implement new technologies in improving safety and mobility.
- 9. Implement design strategies that will create Green Complete Streets where applicable.
- 10. The Policy should be implemented in a manner consistent with the character of the town, with respect to historic preservation and the preservation of street tree.
- 11. Identify gaps in pedestrian and bicycle accessibility in the Borough and what infrastructure improvements are most appropriate to address said gaps.

#### **AREAS OF CONSIDERATION:**

1. <u>Bicycle routes:</u> It is recognized that there are three types of bicycle riders that traverse Haddonfield, family/children riders, commuters, and recreational or sport cyclists. Family/children rider safety is of the utmost importance. It is recognized that this type of rider is more likely to use sidewalks for their ride rather than the roadway.

90% of the roadways in Haddonfield are local, neighborhood roadways. These tend to have parking on at least one side of the street and are narrow. Of the three rider types the most frequent on the local streets is the family/children riders. Sidewalks should be maintained to provide a safe space for Haddonfield's youngest residents to safely ride a bicycle under parental supervision.

It has been determined that many commuters use bikes as part of their commute when accessing the PATCO station. The Borough will work with Camden County on possible improvements to the County roadways and the connecting local roadways to determine the best way to improve commuter routes.

When a capital roadway or transportation project includes a route to a municipal or county recreational facility or park, consideration will be given to try and provide some type of bike path designation to the recreational facility or parkland.

The recreational or sport cyclist can normally be found on the main County roadways. Most often these roadways are used as connectors for these riders. The Borough will work with Camden County to determine if bike lanes or markings are possible on county roadways located in Haddonfield.

A review of destination points in and around town should be conducted to determine if sufficient bike racks are installed. Any major capital project should include consideration for the placement of bike racks.

- 2. <u>Sidewalks:</u> It is recognized that sidewalks are not routinely replaced during road projects, regardless of condition, unless necessary due to change in grades, drainage issues, installation of ADA-compliant curb ramps, or similar. If sidewalks are not present, then an analysis should be performed to determine the need and feasibility of installing sidewalks on one or both sides of the street. Consideration for the installation of sidewalks should be given if it is determined that the roadway is part of a route to school, route for commuters or a route seniors or disabled individuals may use to access Borough facilities or downtown. The decision to install will be made on a case by case basis.
- **3.** <u>Walking routes:</u> Haddonfield has been recognized as a walkable community. This walkable character is an important asset to the community. Emphasis should be placed on all capital projects that include roadway or transportation facilities to maintain and encourage this walkability. Construction projects should evaluate whether or not they are part of a walking route to a key destination. A key destination would include, but is not limited to, access to the Acme, access to

downtown, access to the Library, access to Borough Hall, access to the Post Office, access to local churches, and or any other government, school or organizational facility. Special consideration for these routes should be given to ensure that the elderly and the disabled have safe passage along the sidewalks and crosswalks.

- 4. <u>Safe routes to school:</u> Haddonfield has three elementary schools, one middle school and one high school. It is conceivable that children are located throughout the entire town and some may not live conveniently next to created Safe Routes to School. However, in order to ensure safety of the children a route must be determined for each elementary school in order to provide proper placement of crossing guards. These routes will be given higher priority for the installation of sidewalk, handicap ramps and other pedestrian and bicyclist safety measures. These routes should be reviewed every 10 years as a minimum or earlier if it is determine necessary.
- **Crosswalks:** In order to best serve the walkable community crosswalks must be clearly delineated. "Piano Key" style crosswalks will be used on all county roadways, around schools and recreational fields and facilities. All other crosswalks will be the typical "two bar" crosswalk. The use of thermoplastic should be considered due to its longer sustainability. Appropriate signage should also be installed as needed.

Consideration should be given for all capital road projects to include features that will improve pedestrian safety at crosswalks. Features could include traffic calming techniques, adequate lighting or other traffic features.

6. <u>Stormwater/Green Streets:</u> It is recognized that as an older, substantially built out town, Haddonfield has limited stormwater infrastructure. Stormwater can pose a negative threat not only by impeding traffic and causing safety issues for non-vehicular traffic, it can also have environmental impacts with polluted runoff, sedimentation and erosion. Green infrastructure should be considered for all capital projects that include a roadway, whether new or reconstruction, other transportation facility, or any improvement to a municipal complex.

Street trees are a vital asset for Haddonfield. They provide assistance with stormwater, air quality and offset increased temperatures from impervious infrastructure. Haddonfield has been designated as a Tree City, USA for many years. While it may be necessary at times to remove existing street trees, every effort should be made to save the existing trees. If trees are removed as part of a project there should be an attempt to replant replacement trees as part of the same project to offset the loss.

7. <u>Land Use Requirements:</u> The RSIS establishes standards for the development of major residential improvements. Many of the streets and access ways in Haddonfield were originally developed prior to these guidelines being adopted by the State of New Jersey. Therefore some of our roadways may not meet all of these standards. When capital improvements are made to our existing streets efforts should be made to review the RSIS guidelines to determine whether or not improvements can be made to bring the streets into conformance.

#### **IMPLEMENTATION:**

This policy and checklist shall be used as a review guide when designing, planning and constructing a capital project that includes a roadway, whether new or reconstruction, other transportation facility, or any improvement to a municipal complex. The checklist shall also include a review of the project to determine any opportunities to improve public health. These items should be given consideration for inclusion. However it is recognized that not all items will be appropriate in each and every project. Additionally implementation and maintenance costs shall be taken into consideration. If it is determined that Complete Street accommodations cannot be included in a project then a note should be included in the design and construction file of the project explaining what items were considered and why they were not included. A copy of the checklist should also be included in the file.

For all municipal projects, the Borough Engineer or the Borough Administrator will be responsible for reviewing the checklist. For capital projects that include a roadway or other transportation facility the Borough Engineer will review the completed checklist with the Commissioner of Public Works and Recreation and Borough Administrator at their monthly meeting when the project is in the design phase. If there is a significant cost to the inclusion of the items from the checklist, the Commissioner may decide to bring the matter to a Commissioners worksession for determination by the full board.

For all private major developments the checklist will be reviewed by the site plan committee who will report its findings to the Planning Board. The Planning Board will determine what elements must be included in the development.

### **COMPLETE STREETS**

## **Concept Design & Engineering**

### Checklist

Item to be Addressed	Checklist Consideration	Yes	No	N/A	Required Description
Existing Plans	Are there any comprehensive planning documents that address bicyclist, pedestrian or	*1	20		
	transit user conditions within or proximate to the study			8	
	area?			2	s
	Examples include (but not limited to):			ē	
	<ul> <li>Safe Routes to School / Transit Travel Plans</li> </ul>				
	<ul> <li>Municipal or County Master Plans,</li> </ul>				4
	Redevelopment Plans or Visioning Plans				
	<ul> <li>Local, County and Statewide Master</li> </ul>				v f
	Plans or Bicycle and Pedestrian Plans	3			-
,	<ul> <li>NJDOT Designated</li> <li>Transit Village</li> </ul>			*	
Existing Access and Mobility	Is the area by any schools, the Mabel Kay House, residences				
Widdinty	or businesses of persons with				
	disabilities within or proximate to the area?			27 *	,
	Are there any existing access or mobility considerations, including ADA compliance?				* 4, 1
а 2	Is there any existing or potential access to waterways				,
	within or proximate to the study area?			8	,
-	Have you identified the major sites, destinations and trip		18		~
	generators within or proximate to the study area,	š		a a	,

	including prominent landmarks, employment	^			
	centers, recreation,			-	1
	commercial, cultural and civic		a		" ) · · · ·
g 11 g	institutions, and public			K K	
*	spaces?				
Bicycle, Pedestrian	Does the project area include	-	-		
and Transit	or provide a connection to any	-			5 6 <sub>2</sub>
Accommodations	Bicycle and Pedestrian Priority		2		
,	Corridors?	,			·
	Have the existing bicycle and				27 to 12 to
st ==	pedestrian suitability or level			× ,,	
	of service been identified?				
	Are there physical or	22			a a
	perceived impediments to	pr s			a a
ar a	bicyclist/pedestrian use of the	12			
*	transportation facility?				20 to 50 to
	Is there a higher than normal incidence of				¥
×	The Assembly Company of the Company				* ,
	bicyclist/pedestrian crashes within the study area?				
	Does the proposed project	-		÷	8 8
	design include				
	accommodations for bicyclists				
80 1	recommended in the				8 5
	Complete Streets Guidelines?				
	Does the proposed project				s s
£	design address			9. 2.	*
	accommodations for				й 6 — И
	pedestrians according to the				# #
	Complete Streets Guidelines?				
	Are there any key	Δ.	26	=	e e
	intersections included in the			, at	8
9	project that should be			54 *Se	
	considered for new crosswalks			(X)	, n
	or more visible crosswalks?				
	Have the bicycle and			0	
*	pedestrian conditions within the study area, including				s &
4	pedestrian and /or bicyclist	-			10
*	treatments, volumes,	-			8
, etc.	important connections and	, 0		7	
	lighting been identified?		-		~
1			L		

					T
	Do bicyclists/pedestrians				
	regularly use the			3	18
	transportation facility for			2.0	*
	commuting or recreation?				1
	Have the existing volumes of				
	pedestrian and/or bicyclist				
	crossing activity at				, , ,
	intersections including				
	midblock and nighttime				*
	crossing been				-
X	collected/provided?				п
Mass Transit	Are there existing transit		, .		*
	routes and facilities within the				
	study area, including bus and				
	train stops/stations? If so, are				** <sub>20</sub>
	there shelters, bicycle racks				
	and pedestrian facilities that				n
	service the local		=		
п	development?				, a
	Does the project area include				
	or provide a connection to any				
	proposed improvements (such	E	12		
	as Bus Rapid Transit routes or	OK.			i.
	new commuter rail access?	2			*
-	Have you coordinated with the				
	corresponding municipality,				
	Transportation Management				
	Association (TMA), PATCO,				
	and NJ Transit to				a a
	accommodate the current and				
	future transit users in the				
	project design?				
Motor Vehicle	Are there any reported or				1
Operations	observed issues with speeding	-			
	in the project area? Do the				
	existing conditions merit			×	2 2
	traffic-calming measures				
	including neck-downs,				
	shoulder striping, road diets,				8
	chicanes, or additional speed	J.			
	limit signage, etc.?	ř			9
	Does the project area include				7
·	any vehicle or pedestrian hot			g.	
*	any venicle or pedestrial not				

	spot crash locations?		I.		1
	Would incorporating access				
			to a		
	management techniques	25			a s s s
	mitigate congestion or safety				
	issues in the project area? This can include signal timing,	(4)		a	2
			7_		
	limiting driveways, aligning access to adjacent sites,		e 6		30
	-			/	8 8
	Intelligent Transportation		2		
	Systems (ITS) and driveway	2 2			
; !	design.			*	
w e	Does the design include any of the above mentioned items?				x e
а					
	Will the design reduce			ar n	
	negative impacts of motor vehicle traffic?				,
	Have accommodations been		-		× ,
	made for electric vehicle				× ,
	10 10 10 10 10 10 10 10 10 10 10 10 10 1			15	=
Cucan Chucata	charging stations				
Green Streets	Are there any issues with	×			
	flooding in the study area?				,
	Are there existing or opportunities to add street			į	
	trees, planters, buffer strips,				
	or other environmental				ж
	enhancements such as				
	drainage swales within the				16 V
	study area?			>	~
	Have any opportunities to				
	address stormwater			11	*
	management been addressed				
	in this design?	5	12		r ra
·	Has the most energy efficient		-		
	option been selected for				
	pedestrian, safety, or on-				9 5 <sup>2</sup>
	street lighting?			17	0 K
Existing Historical and	Are there any historic sites or				=
Scenic Resources	districts in the study area?		ę.		
Seeme Nesources	Are there any Scenic or				
	Historic Byways within the	8 81		_	g
	study area? If so, are any		2	× 11.2	
	assets that contribute to their		27		
			8		
	status impacted by the				A

	project?				
	Has all consideration been	8			2
	given to standards and			-	
	recommendations from the				
	local historic preservation			1	9 8
	body if the project is along or				* ************************************
, at	within a historic district?				
	Have any impacts on historic				
	and/or scenic assets along	a			2
	Scenic and Historic Byways				r <sup>p</sup> · s · · · · · · · · · · · · · · · · ·
	been mitigated in the	12			, ,
	preliminary engineering			α	
	design?		2 1		
Access and Mobility	Does the proposed design				* 1 N
	address accommodations for				, ,
	those with access or mobility				
	challenges such as the			i.	
	disabled, elderly, and children,				6
	including ADA compliance?				
Design Standards or	Does the proposed design	à			
Guidelines	follow all applicable design				
	standards or guidelines				
	appropriate for parking access,				
	configurations and striping?				2
	Does the proposed design				
	follow all applicable design				2 =
	standards or guidelines for				a · · · · ·
	bicycle/pedestrian facilities?				d .
Traffic Calming	What percentage of traffic				
Measures	exceeds the posted speed				
	limit?				Δ
	Are there any existing traffic				
	calming measures, including			-	0
	neck-downs, shoulder striping,	_			
	midblock crosswalks, speed			*	d e
	humps or tables, raised				
	crosswalks, etc?				
	Is the speed limit adequately				a a
	signed?				
	Have the dimensions of the				
	travel lanes been minimized?				
	Would the use of medians			21	
	(striped, curbed and/or				

	landscaped) be appropriate?	0			10
Bicyclist, Pedestrian,	Does the project design			N 5	
and Transit	include accommodations for				× ×
Accommodations	the following items (as				*
± ± ±	appropriate):				
x tues *	Call boxes (trail projects)			- x	F = F =
n	Drinking fountains		÷ 2		<u>N</u>
	Pedestrian-level lighting	9	n.		- s
	In-road warning lights			74 E	,
2	Pedestrian safety fencing			n	
	Public seating		**		· · · · · · · · · · · · · · · · · · ·
	Transit shelters, maps,				,
8	schedules		*.		8
1	Trash and recycling			20 EV	* 1
	receptacles			29	
H	я				
	* .			, 1	
, is	- 2				
Land Use Regulations	Does the roadways meet the				2 s
	current RSIS standards	i.			

Checklist completed by:	 	
Date:		

### **COMPLETE STREETS**

# Planning Board & Board of Adjustment

### Checklist

Item to be Addressed	Checklist Consideration	Yes	No	N/A	Required Description
Existing Bicycle &	Will bicyclists or pedestrians				
Pedestrian	regularly access the property			-	e s
Accommodations			12 11		'
	Are there accommodations for		,	5	
0 V V	bicyclists and pedestrians at or				
,	within close proximity to the			,	*
2	site? (Examples include:				<u>8</u>
	bicycle parking, changing				N N
	rooms, sidewalks, ADA ramps,				e
	etc.)				
New Bicycle	If the development is a				
Accommodations	multifamily, commercial or				
	nonprofit development does it				* * * * * * * * * * * * * * * * * * * *
2	include installation of new				
· · ·	bike racks				*
	If it is a major development				
	has consideration been given			a a	4
	for bike access in the				- *** *
*	development				
	Does the proposed design				*
	follow all applicable design	8			
	standards or guidelines				
	appropriate for bicycle facilities				,
Dadashian					
Pedestrian Accommodations	If the development includes a				-
Accommodations	cul-de-sac longer than 400				
	feet is there an ability to include a pedestrian walkway				
	to provide pedestrian access	*		6	
	on the terminus side				V e
	Does the development include				
	installation of sidewalks			ē	, **
1	Does the proposed design		-		
	follow all applicable design			a .	"
in the state of th	standards or guidelines	140			n -
, .	appropriate for pedestrian	(2)			
4	facilities				
Ī,	Tacilities	L	L		

Motor Vehicle	Have accommodations been						
Accommodations	made for electric vehicle						
The state of the s	charging stations			-	,		
* # # # # # # # # # # # # # # # # # # #	If the development is located				-		
÷	in the Borough downtown or			к	8		
a a	is within walking district of the			25			
9 ° ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' ' '	PATCO station, has						
	consideration be given to	20		19	-		
	reduce and or provide shared			an en	1 4		
*	parking	2	± 50				
Land Use Regulations	If it is a major development do			18	4		
8	all roadways meet the current				8		
×	RSIS standards						
8 8	If it is a major development						
	has consideration been given						
× × ×	to placement for snow			£.			
2 E	removal	-7			9	,	
	If the development is for						
	nonresidential use is there an						
r.	ability to share vehicular,						
	pedestrian and bicycle access				is.		
	between nonresidential		-		>		
	developments				e a		
Handicap Accessible	Does the property						
	accommodate handicapped						
1	(including visually impaired)						
	persons						

Checklist completed by:	
Date:	
Reviewed with Planning Board on:	