





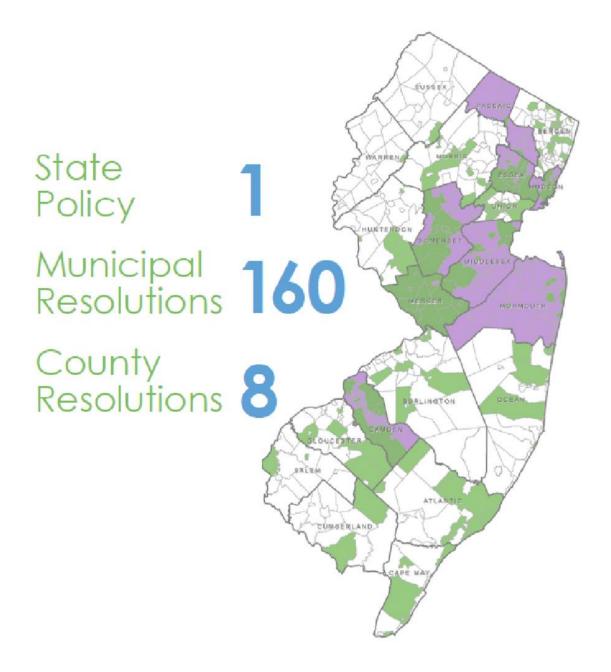




JULY 2019

Complete Streets in New Jersey

A Success Story





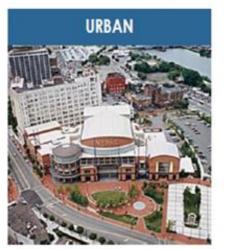


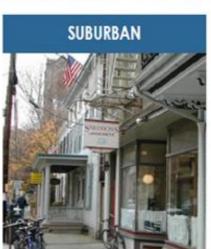


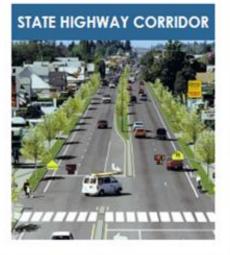


WHERE DO COMPLETE STREETS BELONG?

Complete Streets belong in urban, suburban and rural communities, but their design will vary to "fit" the context. Each street's surrounding land use patterns, destinations, anticipated users, and function within a Complete Streets network will determine how it is designed; there is no "one-size-fits-all" Complete Streets design.







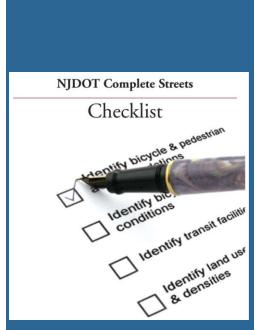


NJDOT Commitment to Communities

- Enhance quality of life
- Keep infrastructure in a state of good repair
- Stimulate and sustain smart development and economic growth
- Employ the latest technologies
- Respect and protect natural resources
- Embrace role as a customer service organization



Implementing NJDOT's Policy





- Trained all in-house NJDOT engineering and planning staff
- Added Subject Matter Expert review
- Created new "pipeline" guidelines
- Developed a checklist to ensure
 Complete Streets inclusion
- Instituted extra points for Local Aid grant applications
- Offered Regional workshops on policy and design
- Award Best Practice



Goals



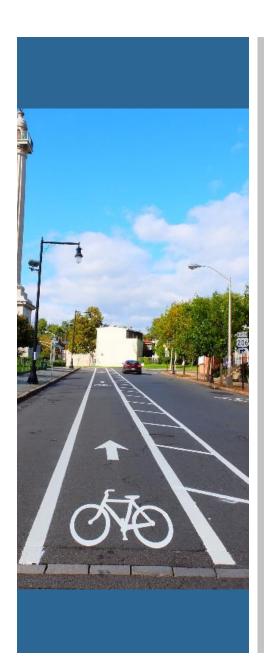






- Foster stronger policies
- Expand application
- Integrate best practices
- Incorporate public input
- Transparency & accountability
- Detail health, safety, environmental, economic, & equity benefits

Health



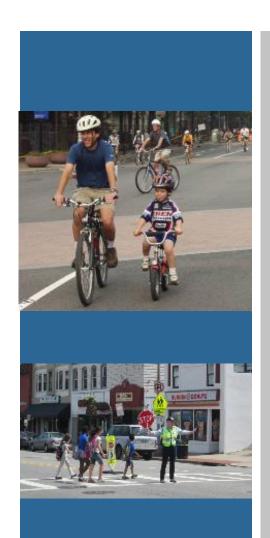
Focus on:

- Increasing physical activity, social connectivity, and active transportation options
- Reducing obesity and chronic disease while promoting wellness

Aligns with:

- NJDOH Healthy NJ 2020
- Forthcoming NJDOH State Health Improvement Plan

Safety



Focus on:

- Eliminating road fatalities
- Reducing crash severity and injury

Aligns with:

State vision of halving traffic deaths by 2030,
 NJDOT Strategic Highway Safety Plan (2015)

Environment & Energy



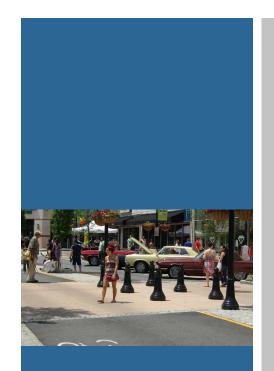
Focus on:

- Improving air and water quality
- Managing Stormwater (flooding)
- Reducing Vehicle Miles Traveled (VMT)

Aligns with:

- NJDEP Green Infrastructure program
- Forthcoming NJ Energy Master Plan

Economy



Focus on:

- Stimulating economic prosperity
- Fostering the economic benefits of walkable, bikeable, and sustainable roadways

Aligns with:

 NJEDA Economic Development Strategic Plan (2018)

Equity



Focus on:

- Equitable distribution of funding & resources
- Ensure fair treatment & meaningful involvement of all communities

Aligns with:

• Environmental Justice Executive Order (2018)





Elise Bremer-Nei, ACIP/PP

New Jersey Department of Transportation

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NJ Complete Streets Working Group



American Heart Association Bicycle Coalition of Greater Philadelphia

NJ Bike & Walk Coalition

NJ Conservation Foundation

NJ Department of Community Affairs

NJ Department of Transportation

New Jersey Future, Jersey Water Works

NJ Healthy Community Network

Passaic County

Rails to Trails Conservancy

Rutgers University:

- Voorhees Transportation Center, Bloustein School of Planning & Public Policy
- Water Resources Program, Agricultural Experiment Station Cooperative Extension

Sustainable Jersev

Transportation Management Associations:

- Cross County Connection TMA
- Greater Mercer TMA
- RideWise TMA, Inc.

Tri-State Transportation Campaign

West Windsor Council







































ACKNOWLEDGEMENTS

This Complete Streets Model Policy & Guide was developed through the collaboration of both public and non-profit organizations dedicated to advancing Complete Streets throughout New Jersey. Members of the New Jersey Complete Streets Working Group, a partnership of advocates, nonprofits, and local and state government representatives formed a Policy & Guide Team to develop this document.

The New Jersey Complete Streets Working Group gives special thanks to:

- Tri-State Transportation Campaign for convening the New Jersey Complete Streets Working Group
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- Sarah Tomasello at Voorhees Transportation
 Center, Rutgers University for policy review
 and assessment.

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DISCLAIMER: Technical Assistance was provided by the New Jersey Department of Transportation with funding from the United States Department of Transportation's Federal Highway Administration. New Jersey and the United States Government assume no liability for its contents or its use thereof.

Pedestrian & Bicycle Fatalities



NJ is a federally designated Pedestrian-Bicycle Focus State

2018 - 34% of all motor vehicle fatalities were pedestrians or bicyclists

2019 – YTD 32% of all motor vehicle fatalities are pedestrians or bicyclists, UP almost 10% over previous 2 years.



Policy Problems

Typical municipal Complete Streets policies do not include:

- Health & Safety
- Environment
- Economy
- Equity
- Maintenance

Have exemptions on spending **regardless of safety** needs e.g. *if more than 5-20% of total cost*

Policy Problems

No Transparency or Accountability

Not providing exceptions in writing

No public involvement

Lots of Caveats

No Benchmarks

No Actual Policy

"when feasible"

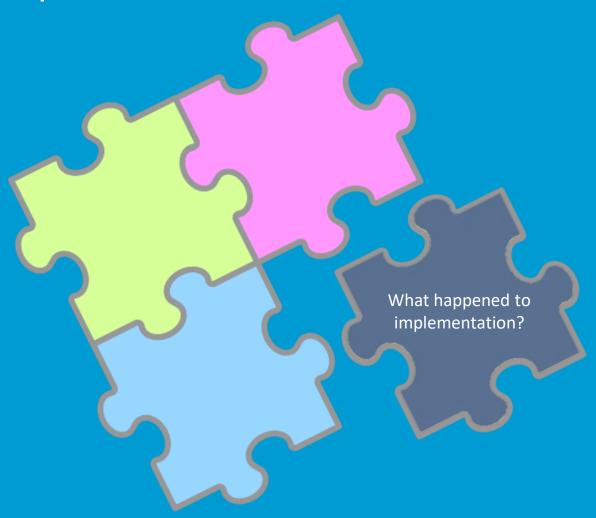
"if practical"

"when possible"

"except maintenance"



Lack of Implementation





New Model Policy

Aligns with National Guidance

Acknowledges transportation decision-making includes:

- health
- safety
- economy
- equity

First model policy to include **Green Streets**







Strong, Stronger, Strongest

Resolution

official statement of support, includes "WHEREAS" statements

Policy

process and actions designed to ensure thatComplete Streets are routinely considered in all

transportation decisions

Ordinance

law that can be enforced



HOW TO USE THE MODEL POLICY & GUIDE

Customizable

can be tailored to fit the needs of all communities

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Congratulations to Early Adopters

- Scotch Plains
- Roselle Park
- Lower Alloways Creek
- Eatontown: 1st Ordinance





Model Resolution: Spelling It Out



WHEREAS, safe, convenient, accessible, equitable, healthy, and environmentally and economically beneficial transportation for all users is a priority of Anytown, NJ; and









Janna Chernetz, Esq. Tri-State Transportation Campaign

Deputy Director & Director, New Jersey Policy janna@tstc.org

Public Health & Safety











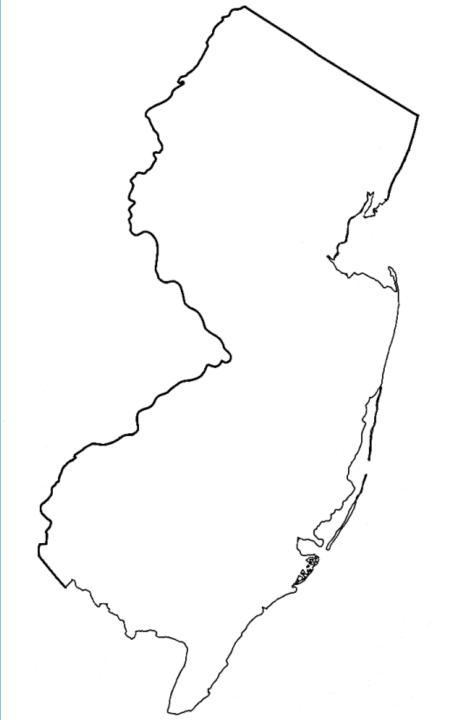
How's our Health Looking?

- 116.4 million US adults are estimated to have hypertension
- 78% of American adults do not meet the recommended leisure-time activity guidelines
- By 2035, an estimated 130 million adults are projected to have some form of cardiovascular disease



What does it look like in the Garden State?

- Over 4 Million New Jersey adults are considered overweight or obese.
- More than 40% of New Jersey adults are estimated to have high blood pressure.
- Over **18,000** New Jerseyans die from **heart disease** each year.



Are We Moving?

1.7 Million New Jersey Adults **DO NOT participate** in leisure time **physical activity**--that's enough people to fill MetLife Stadium over **20** times!



How Do We Influence Health?

By making the healthy choice

- √ the easy choice.
- √ the accessible choice.
- √ the natural choice.





TURNS OUT THE ROAD TO HEALTHIER NEIGHBORHOODS IS LITERALLY A BETTER ROAD.

Make safe walking, rolling and biking paths part of new road design.

Learn more at VoicesForHealthyKids.org/complete-streets





Complete Streets = Healthier Communities



Studies show:

- Residents who lived in the most walkable neighborhoods were 35% less likely to be obese compared to those living in the least walkable areas.
- More and better quality sidewalks are associated with higher rates of walking and more adults meeting the daily physical activity recommendations.
- Sidewalks are associated with a lower likelihood of being overweight.

Safety is a Priority

What's acceptable?

Zero



Model Resolution: Spelling It Out



WHEREAS, Complete Streets encourage an active lifestyle through increased physical activity, social connectivity, and sense of community belonging, thereby lowering risk of obesity, reducing chronic disease, improving mental health, and promoting wellness; and



WHEREAS, traffic crashes are preventable and the only acceptable number of traffic deaths for my town is zero; and











Model Resolution: Spelling It Out

WHEREAS, Complete Streets allow for safe, accessible, and convenient travel, reducing serious injuries and fatalities for all users of the roadway6, including pedestrians, bicyclists, children, older adults, people with disabilities, non-drivers, transit riders, residents of **Priority Communities**, and those who cannot afford a car or choose to reduce their car usage; and

WHEREAS, low- and moderate-income areas, whether in rural, urban, or suburban communities, are typically the least safe for pedestrians and bicyclists, especially for children walking and biking to school, due to long-standing infrastructure disparities and higher concentration of streets with faster-moving and higher-volume traffic; and

WHEREAS, procedures should be implemented that ensure fair treatment, equitable funding and resource distribution, and meaningful involvement of all communities in all phases from selection, planning, and design to construction and long-term maintenance; and









Model Resolution: Spelling It Out

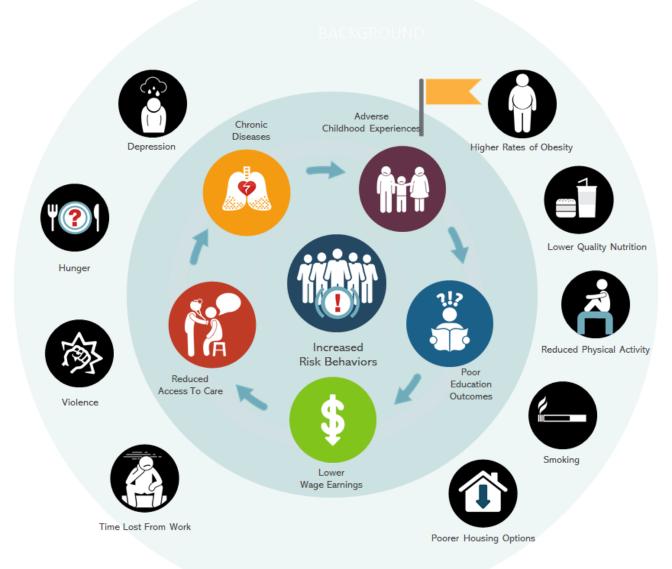
The term **Priority Communities** refers to categories of **underserved** and **adversely impacted** populations.

Each county or municipality should evaluate who and where there are concentrations of underserved or marginalized populations based on available data. Below are some of the categories to consider when defining Priority Communities:

- 1. Minority Concentrations
- 2. Low-Income Concentrations
- 3. Other Indicators of Disadvantage:
 - a. Female Head of Household with Children
 - b. Persons with Limited English Proficiency
 - c. Carless Households
 - d. Elderly Populations/Children
 - e. Persons with Disabilities
 - f. Hispanic Populations
 - g. Other Ethnic Minorities
 - h. Families in Poverty with Children

Social Determinants

Where we lives, work, play, pray and heal also plays a major role in our health, wellbeing and longevity.



According to a 2015 American Heart Association Scientific Statement published in Circulation:



"...at present, the most significant opportunities for reducing death and disability from cardiovascular disease in the United States lie with addressing the social determinants of cardiovascular outcomes."

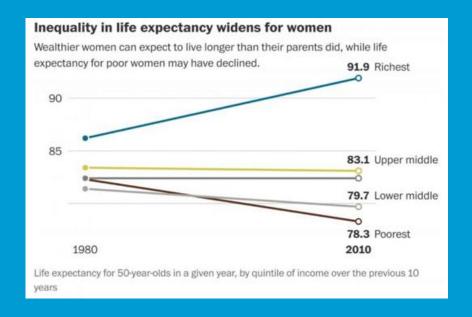


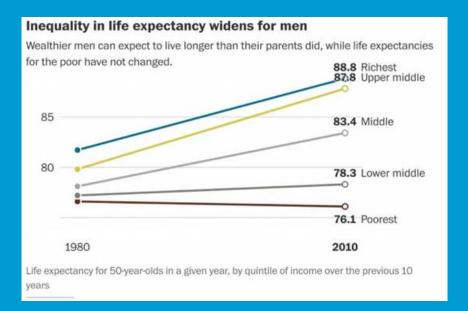






Does Income Matter in Health?





Does Income Matter in Infrastructure?



Often road infrastructure in low-income communities consists of:

- Wider streets with higher speeds
- Fewer painted crosswalks
- Lack of pedestrian lighting
- Poor transit access

Equitable Consideration

According to research published by the *Center on Budget and Policy Priorities* in June:

'The nation has large, pressing infrastructure needs, which are often felt most acutely in low-income communities. Decades of policy choices and insufficient public and private investment have made the infrastructure needs of these communities acute, especially in many communities of color where past policy choices affected by racism, combined with continuing racial bias and discrimination, have resulted in a lack of needed economic resources. As federal lawmakers consider investing in infrastructure, a core priority should be to direct substantial resources across a range of areas to low-income communities, which could expand their access to safe living conditions and economic opportunity. Such investments include...

Transportation: Supporting well-designed transportation infrastructure and public transit can boost the economic prospects of underserved communities by increasing access to jobs and other opportunities.





Courtney Nelson American Heart Association

Senior Director of Community Impact 609.223.3734

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Green Streets











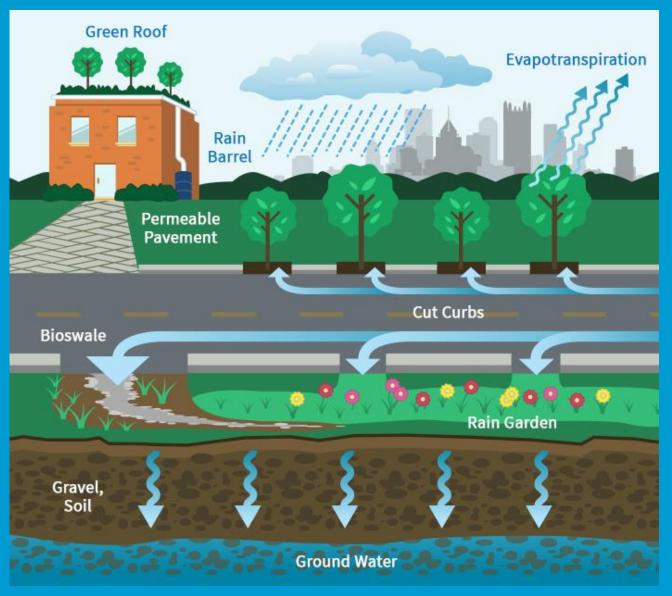








What are Green Streets?



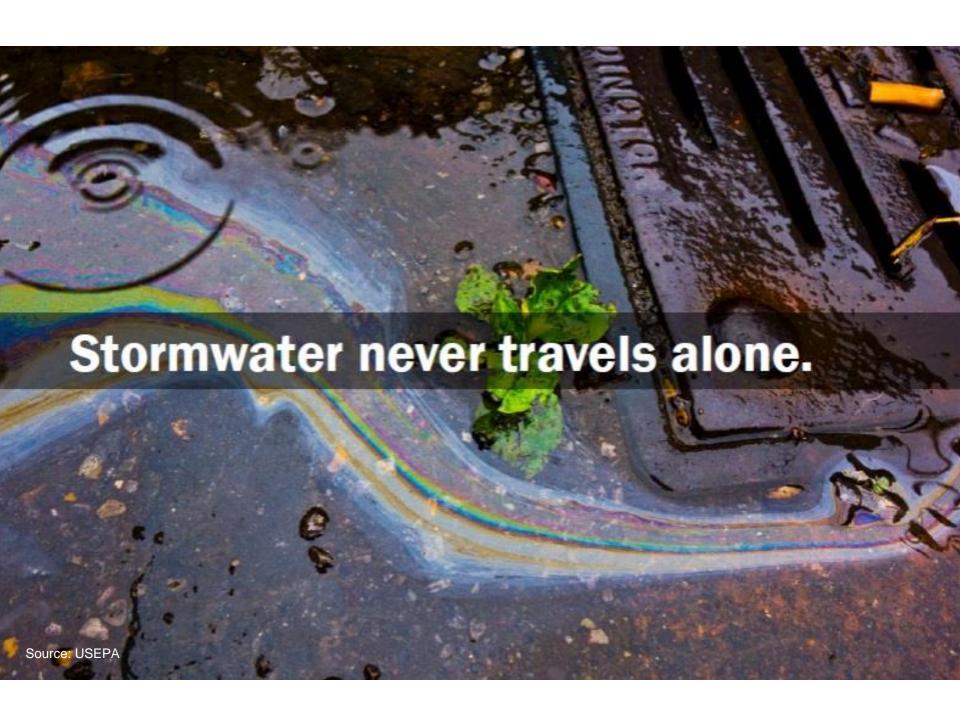
Managing stormwater
by either enabling it to
infiltrate into the
ground where it falls
or by capturing it for
later reuse

Green Street Practices:

- Stormwater tree trenches
- Curb bump outs
- Permeable Pavement

How does it work?





A growing problem...

Heavier & more frequent rain

Hore pavement

More frequent

flooding

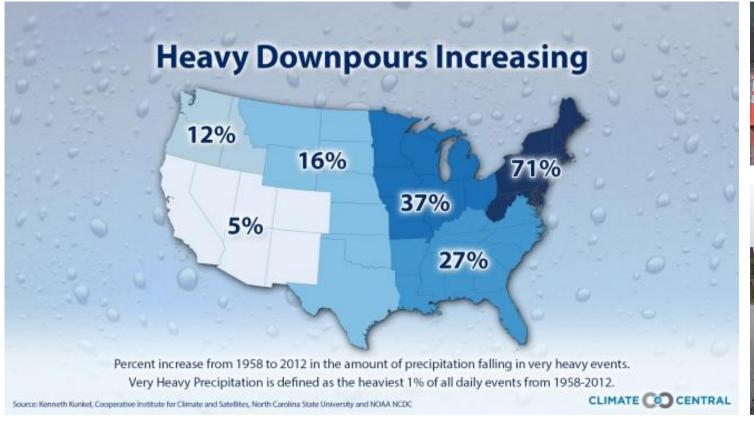
Street closings

Property damage

Sewer overflows

Damaged infrastructure

Impaired waters







Why should streets be green?



Environment: Improved water quality, increased groundwater quantity, cleaner air



Economy: Construction cost savings, Energy costs savings, maintenance costs, higher property values, jobs creator



Society: Public health benefits, safer neighborhoods, slower and safer streets



Streets =
large %
of a
municipality's
impervious
cover



Identifying Green Street Opportunities

- New streets
- Street retrofits
- Capital plans











Broadway Triangle, Camden City
Before

Credit: Camden County Municipal Utilities Authority



Credit: Camden County Municipal Utilities Authority



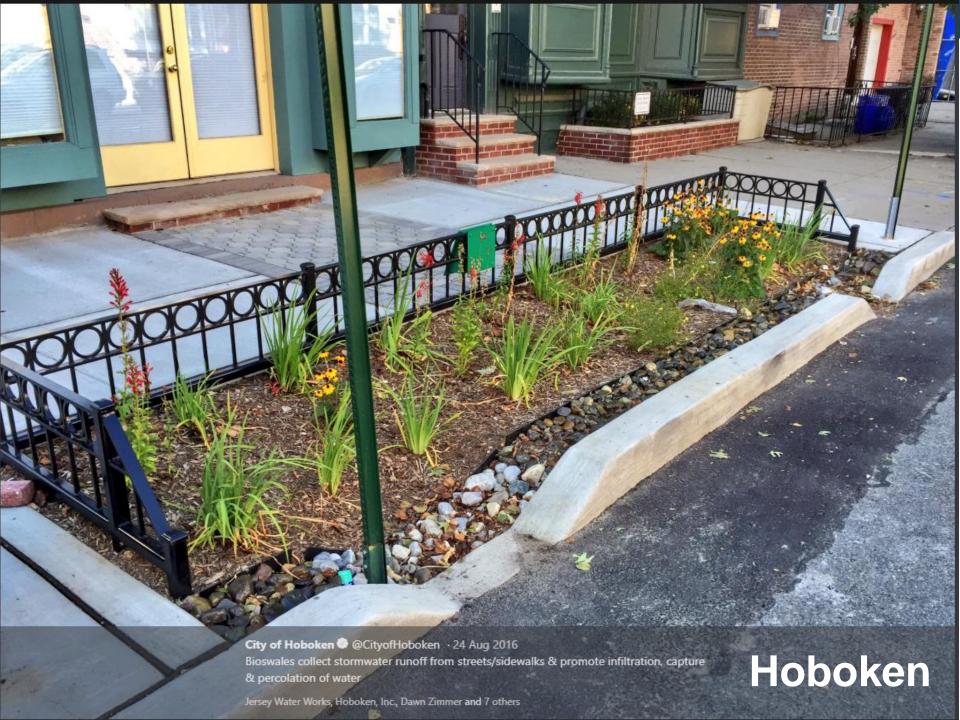




Westfield Ave., Camden City After













Model Resolution: Spelling It Out



WHEREAS, Complete Streets that incorporate sustainable Green Streets design elements, such as green stormwater infrastructure, traffic calming treatments, shade trees, and the use of recycled materials, protect and create a healthier natural and social environment, improve air and water quality, and reduce localized flooding; and





Model Complete Streets Policy

[Municipality/County] shall develop an integrated and connected multimodal transportation system of Complete Streets that serve all neighborhoods and populations. Towards this end:

- 5. Transportation projects and Master and Capital Plans shall include, when appropriate, sustainable design elements, including, but not limited to:
 - a. Green stormwater infrastructure practices
 - b. Traffic Calming
 - c. Shade trees and other vegetation
 - d. Permeable pavements including those made from recycled materials such as rubber, concrete, glass, and plastic.
- 6. Transportation projects and Master and Capital Plans shall include where appropriate pedestrian and bicycle design elements and transit amenities, including but not limited to: curb extensions, sidewalks, radar feedback signs, pedestrian countdown signals, pedestrian refuge islands, road diets, lane width reductions, chicanes, roundabouts, bike lanes, protected bike lanes, bike parking, lighting, wayfinding, seating, trash receptacles, transit amenities, etc.
- 7. The [municipality/county administrator or department head] shall lead the implementation of this Policy and formally coordinate with [planner, engineer, economic development, public works, health, etc.] with advice and input from [Planning Board, Complete Streets Advisory Body, Land Use Committee, Green Team, etc.] and to set measurable goals to ensure the successful implementation of the Complete Streets Policy in Priority Communities.
- 8. The [decision-making body] shall utilize the most current editions of guides, manuals, and best practices on street design, construction, operations, and maintenance that apply to bicycle, pedestrian, transit, stormwater and highway facilities. All manuals, standards, and guidelines shall be made publicly available online.

Program Reporting

- 1. The [governing body, agency, and/or advisory body that plans or implements transportation projects] shall establish benchmarks reflecting the ability of all users to travel safely and conveniently along highways, roads and streets within the agency's jurisdiction
- 2. Each such [governing body, agency, and/ or advisory body that plans or implements transportation projects] shall also develop plans and set goals to ensure the successful implementation of the Complete Streets Policy in Priority Communities. On or before [end of the fiscal year] each such agency shall prepare an initial report to identify barriers, and propose solutions to successful implementation of the Complete Streets policy in Priority Communities.
- 3. Each such agency shall provide a report on an annual basis to the [governing body] to allow the [department/governing body] to evaluate implementation of the Complete Street policy. Each annual report shall include the data collected pursuant to Program Reporting, as well as a list of ongoing and completed transportation projects during that fiscal year. If any exceptions are applied to transportation projects pursuant to Exceptions to Complete Streets Requirements herein, such projects and the relevant exceptions should be identified in the annual report. All benchmarks and reports shall be made publicly available online.
- 4. Each such [governing body, agency, and/ or advisory body that plans or implements transportation projects] shall assign appropriate responsibility to collect and monitor data under [department/municipality/county] jurisdiction and Priority Communities to determine compliance with the [department/municipality/ county] benchmarks. Benchmarks shall include but are not limited to:
 - a. Mileage of new and existing bicycle infrastructure including in Priority Communities (e.g., bicycle lanes, bike parking, paths, and boulevards)
 - b. Linear feet (or mileage) of new and existing pedestrian infrastructure (e.g., sidewalks, trails, transit amenities)
 - c. Number of new and existing ADA-compliant infrastructure (e.g., curb ramps, pedestrian buttons)
 - d. Number of new street trees
 - e. Number of Green Street practices (e.g., rain gardens, bioswales, permeable pavement)
 - i. Number of peaesifian and bicycle lighting improvements.
 - g. Bicycle and pedestrian counts
 - h. Commute mode percentages (e.g., drive alone, carpool, transit, bicycle, walk)
 - i. The number and percentage of designated transit stops accessible via sidewalks and curb ramps
 - j. The number, locations, and causes of collisions, injuries, and fatalities by each mode of transportation
 - k. The percentage of children walking or bicycling to school
- 5. All benchmarks established by the (Department/ Municipal/County) shall be disaggregated by race/ethnicity, neighborhood, and vehicle ownership when feasible.

PRELIMINARY ENGINEERING CHECKLIST

Item To Be Addressed	Checklist Consideration	Yes	No	N/A	Required Description
DESIGN STANDARDS OR GUIDELINES (cont'd)	Manual on Uniform Traffic Control Devices (MUTCD); Americans with Disabilities Act Accessibility Guidelines (ADAAG); National Association of City Transportation Officials (NACTO) - Urban Bikeway Design Guide; U r ban Streets Stormwater Guide; New Jersey Department of Transportation (NJDOT) - Bicycle Compatible Roadways & Bikeways Planning and Design Guidelines, Pedestrian Planning and Design Guidelines, Complete Streets Design Guide, Rutgers University Green Infrastructure Guidance Manual; ITE Designing Walkable Urban Thoroughfares				
SAFETY	Does the proposed project design include elements from the FHWA Proven Safety Countermeasures? Examples include, but are not limited to, road diets, medians and pedestrian islands, lead pedestrian intervals, etc.				
STORMWATER MANAGEMENT	Has an impervious cover assessment been performed and have impervious surface areas been minimized while meeting engineering standards and guidelines?				



What can I do in my town?

- Build the knowledge base & demand by sharing resources with local leaders and neighbors
- 2. Submit new Sustainable Jersey Actions for Green Infrastructure Planning and Implementation
- Adopt or update complete streets policy which incorporates green streets
- 4. Leverage the private sector to build GI in exchange for incentives

Complete Streets = Green Streets!







Kandyce Perry New Jersey Future

Planning & Policy Manager 609.393.0008 ext. 108 kperry@njfuture.org

Economy











Why Invest in Complete Streets?





Model Resolution: Spelling It Out







WHEREAS, Complete Streets implementation enhances access to local businesses, encourages reinvestment, increases property values and employment, and stimulates private investment, especially in retail districts, downtowns, and tourist areas; and

Equity











Equality









Equity









Could where you live influence how long you live?

0 0 0

People living just a few blocks apart may have vastly different opportunities to live a long life in part because of their neighborhood. Unfortunately, significant gaps in life expectancy persist across many United States cities, towns, ZIP codes and neighborhoods. The latest estimates of life expectancy reveal differences down to the census tract level. Explore how life expectancy in America compares with life expectancy in your area, and resources to help everyone have the opportunity to live a longer, healthier life.

Get RWJF in your inbox

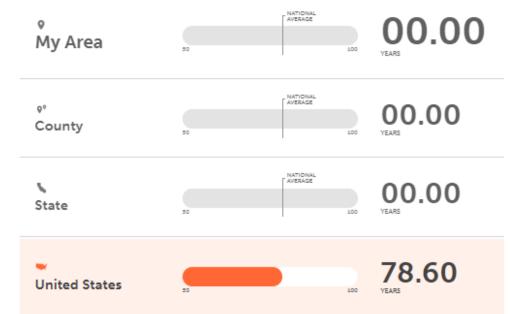
Stey upstordate on the latest news, research, and funding apportunities from PMUF.

Subscribe

Enter your street address or zip code (Example: "1234 Main Street, Anytown, NY 12345")



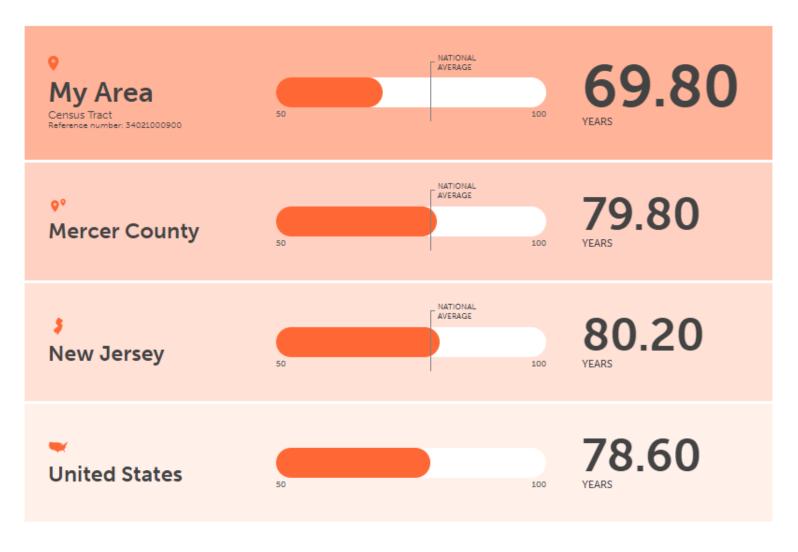
NOTE: YOUR INFORMATION WILL NOT SESTORED RWAF PRIVACY POLICY



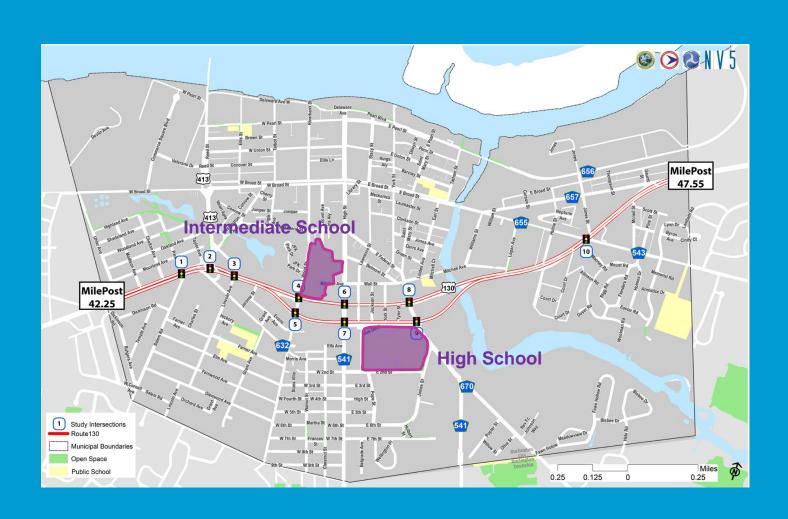
1 West State Street, Trenton, NJ 08601



NOTE: YOUR INFORMATION WILL NOT BE STORED RWJF PRIVACY POLICY



Route 130, Burlington City



EnterpriseCommunity.Org Opportunity 360









- · Housing Cost Burden
- · Housing Affordability





- · High School Completion
- · Higher Education Attainment





- · Access and affordability of health care
- · Health status







· Employment



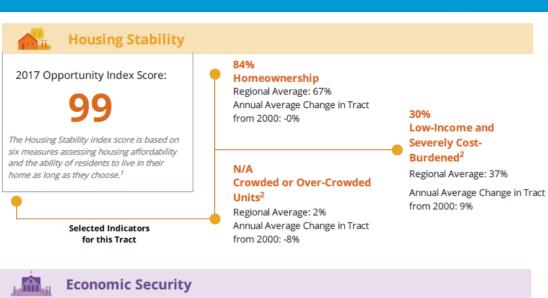


- · Transit and Vehicle Access
- · Commute Time

Census Tract 7012.01, Burlington City







5%

People in Poverty Regional Average: 13% Annual Average Change in Tract

from 2000: -2%

2017 Opportunity Index Score: 83 The Economic Security index score is based on four measures assessing residents' ability to afford a good standard of living.⁶

Selected Indicators

for this Tract

\$73,947 Median Household Income

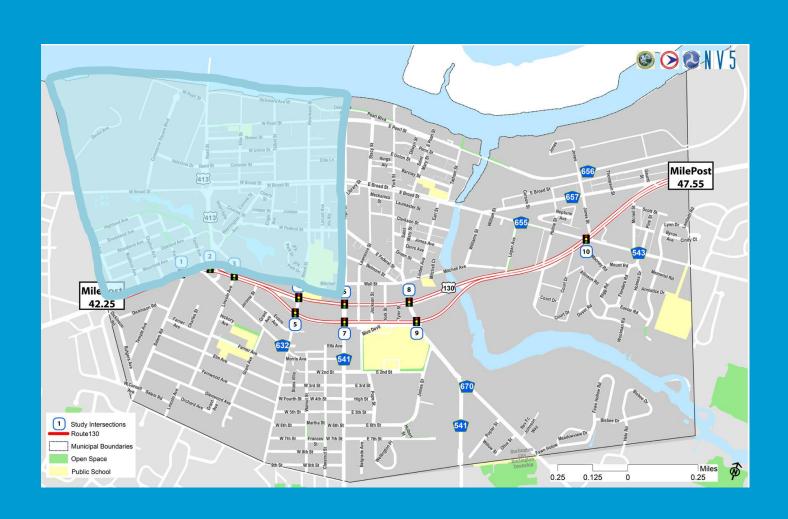
Regional Average: \$66,285 Annual Average Change in Tract from 2000: 1% 9%

Unemployment Rate

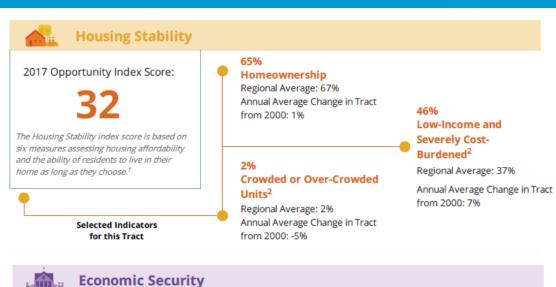
Regional Average: 7% Annual Average Change in Tract

from 2000: -4%

Census Tract 7012.05, Burlington City









The Economic Security index score is based on four measures assessing residents' ability to afford a good standard of living.⁶

> Selected Indicators for this Tract

14% People in Poverty Regional Average: 13% Annual Average Change in Tract from 2000: 3%

\$56,202 Median Household Income

Regional Average: \$66,285 Annual Average Change in Tract from 2000: -1%

11% Unemployment Rate

Regional Average: 7% Annual Average Change in Tract from 2000: 6%

Putting the Policy into Action









Anytown, NJ shall develop an integrated and connected multimodal transportation system of Complete Streets that serve all neighborhoods and populations.









The Council shall establish a **Complete Streets Advisory Body** to help Anytown, NJ comply with the Complete Streets policy and to provide ongoing feedback to the town related to the implementation of the Complete Streets Policy.





Plans & Practices





The Complete Streets advisory body shall consist of a broad group of stakeholders including:

- a. Elected Officials;
- b. Law Enforcement;
- c. Public Works;
- d. Planners;
- e. Engineers;
- f. Emergency Medical Services (EMS);
- g. Fire;
- h. Schools;
- i. Business and Developer Community;
- j. Civic And Advocacy Groups;
- k. Public Health Professionals;
- I. Transit Professionals; and
- m. Community Members, including Persons with Disabilities, Senior and Youth Organizations, Persons Representing Priority Communities.









Reporting



Model Policy: Accountability

Within two years of the effective date of this Policy, Anytown, NJ shall inventory and audit procedures, policies, plans, documents, training programs, performance measures and other guidance documents to be consistent with this policy.

The Council, Planner and Engineer shall routinely work in coordination with each other and adjacent jurisdictions, and any relevant advisory committees/teams, to create Complete and Green Streets and to ensure consistency with the Municipal Master Plan and Elements and any other existing Pedestrian/Bicycle/Multimodal Plans, Stormwater Management Plans, and Pollution Prevention Plans.











The Council shall establish benchmarks reflecting the ability of all users to travel safely and conveniently along highways, roads and streets within the agency's jurisdiction

Benchmarks shall include but are not limited to:





Plans & Practices





- a. Mileage by of new and existing **bicycle** infrastructure including in **Priority Communities** (e.g., bicycle lanes, bike parking, paths, and boulevards)
- b. Linear feet (or mileage) of new and existing **pedestrian** infrastructure (e.g., sidewalks, trails, transit amenities)
- c. Number of new and existing ADA-compliant infrastructure (e.g., curb ramps, pedestrian buttons)
- d. Number of new street trees
- e. Number of green street practices (e.g., rain gardens, bioswales, permeable pavement)
- f. Number of pedestrian and bicycle **lighting** improvements.
- g. Bicycle and pedestrian counts
- h. Commute **mode** percentages (e.g., drive alone, carpool, transit, bicycle, walk)
- i. The number and percentage of designated transit stops accessible via sidewalks and curb ramps
- j. The number, locations, and causes of collisions, injuries, and fatalities by each mode of transportation
- k. The percentage of children walking or bicycling to school





Complete Streets Checklists





PRELIMINARY ENGINEERING

CONSTRUCTION

MAINTENANCE



Sustainable Jersey Complete Streets Action, Jan 2020



Tier	Action	Points
1	Adopt a resolution with policy	10
2	Adopt checklists, advisory body, training, list of plans to update	10
3	Adopt benchmarks in policy	5
4	Adopt an ordinance	25

*Equity is part of every tier



NEW JERSEY Safe Routes to School







www.saferoutesnj.org

Leigh Ann Von Hagen, AICP/PP

Alan M. Voorhees Transportation Center Planning Healthy Communities

NJ Safe Routes Resource Center 848.932.2854

lavh@ejb.rutgers.edu

Q&A Equitable Healthy Green Sustainable rosperous