

R#15  
6.14.22

Resolution of the Township of Belleville, N. J.

No. 22-161

Date of Adoption June 14, 2022

TITLE: "RESOLUTION OF THE TOWNSHIP OF BELLEVILLE ESTABLISHING AND ADOPTING A COMPLETE STREETS POLICY"

Approved as to Form and Legality  
Township Attorney  
Factual contents certified to by  
Title  
Mayor  
Council Member Anthony D. Iacono, Township Manager Presents the following Resolution  
Council Member Rovee Moved for the adoption of the Resolution  
Seconded by Council Member Natori

RESOLVED BY THE MUNICIPAL COUNCIL OF BELLEVILLE, N.J.:

WHEREAS, safe, convenient, accessible equitable, healthy and environmentally and economically beneficial transportation for all users is a priority for the Township of Belleville; and

WHEREAS, Complete Streets is a means to provide comprehensive, integrated, connected multi-model network of transportation options through planning, design, construction, maintenance and operation of new and retrofit transportation options through planning, design, construction maintenance, and operation of new and retro-fit transportation facilities along the entire right-of-way of roadway users of all ages and abilities; and

WHEREAS, Complete Streets allow for safe, accessible and convenient travel reducing serious injuries and fatalities for all users of the roadway; and

WHEREAS, "all users" include motorists, bicyclists, pedestrians, public transportation vehicles, and their passengers, delivery trucks and movers of commercial foods, persons with disabilities, older adults and residents of Priority Communities; and

WHEREAS, Complete Streets allow for multiple modes of travel, aside from personal automobiles, so that those who are unable to drive, who cannot afford a car, or choose to reduce their car usage may travel by transit, by bicycle or on foot safely; and

WHEREAS, Complete Streets policies support the goals of the Township of Belleville's master plan and supporting elements; and

WHEREAS, New Jersey is federally designated as a Pedestrian and Bicycle Safety Focus State due to high numbers of pedestrian/bicycle-involved fatalities and New Jersey's pedestrian fatality rate continues to significantly exceed the national average; and

WHEREAS, traffic crashes are preventable and the only acceptable number of traffic deaths for the Township of Belleville is zero; and

WHEREAS, Complete Streets that incorporate sustainable Green Streets design elements, such as green stormwater infrastructure, traffic calming treatments, shade trees, and use of recycled materials, protect and create a healthier natural and social environment, improve air and water quality and reduce localized flooding; and

WHEREAS, Complete Streets implementation enhance access to local businesses, encourage reinvestment, increase priority values and employment and stimulates private investment, especially in retail districts, downtowns and tourist area; and

WHEREAS, Complete Streets encourage an active lifestyle through increased physical activity, social connectivity and sense of community belonging, thereby lowering risk of obesity, reducing chronic disease, improving mental health and promoting wellness; and

WHEREAS, Complete Streets implementation provides the opportunity to enhance the historic character of our communities and our understanding of our shared history in way that promotes the economic and social vitality of our communities and should be considered in the design of infrastructure improvements; and

WHEREAS, procedures should be implemented that ensure fair treatment, equitable funding and resource distribution and meaningful involvement of all communities in all phases from selection, planning, and design to construction and long-term maintenance; and

WHEREAS, a balanced and flexible transportation system where all people can easily and safely walk and bicycle to everyday destinations such as schools, shops, restaurants, businesses parks, transit and jobs enhances neighborhood economic vitality and livability; and

WHEREAS, low and moderate income areas, whether in rural, urban, or suburban communities are typically the least safe for pedestrians and bicyclists, especially for children walking and biking to school, due to long standing infrastructure disparities and higher concentration of streets and faster moving and higher volume traffic; and

WHEREAS, implementation Complete Streets policy should not negatively impact the affordability of the neighborhood for current residents; and

WHEREAS, Complete Streets policy applies to new, reconstruction, retrofit and resurfacing projects including design, planning, construction, maintenance and operations for the entire right of way; and

WHEREAS, requests for all exceptions must be submitted in writing with supporting documentation and made publicly available with a minimum of 30 days allowed for public input; and

WHEREAS, all initial planning concept and design studies of infrastructure projects consider design elements that improve public health, environment, economy, equity and safety.

NOW, THEREOFRE BE IT RESOLVED, that the Mayor and Municipal Council of the Township of Belleville adopts the Complete Streets Policy attached hereto and made part of this resolution.

BE IT FURTHER RESOLVED that copies of this resolution shall to all departments within thirty days of the adoption go this resolution.

Adopted by the Municipal Council of the Township of Belleville, N. J. — Date <u>June 14, 2022</u>									
RECORD OF VOTE									
COUNCIL MEMBER	YES	NO	N.V.	AB.	COUNCIL MEMBER	YES	NO	N.V.	AB.
COZZARELLI	X				NOTARI	X			
DE PENA	X				ROVELL	X			
GRAZIANO	X				STRUMOLO BURKE	X			
MELHAM	X								
Sign:									
X—Indicates Vote			N.V.—Not Voting			AB—Absent			

Certified to by me this 14th day of June 2022

Keely A. Cagle  
Municipal Clerk

Attached Hereto:

## Model Complete and Green Streets Policy

The Township of Belleville shall develop an integrated and connected multimodal transportation system of Complete and Green Streets that serve all neighborhoods and populations. Towards this end:

1. All transportation projects shall result in Complete and Green Streets that allow safe, environmentally healthy, economically sound, equitable, accessible, and convenient travel along and across streets for users of all ages and abilities and for all modes of transportation, including motorists, bicyclists, pedestrians, public transportation vehicles and their passengers, delivery trucks and movers of commercial goods [insert other significant local users if desired, e.g. drivers of agricultural vehicles, emergency vehicles, freight, etc.] and strive to meet the following goals:
  - a. Environment: Improve air and water quality; reduce flooding; mitigate traffic congestion.
  - b. Safety: Eliminate all road fatalities, significantly reduce crash severity and injury, and improve personal safety through increasing the number of people walking and bicycling.
  - c. Economic: Stimulate economic prosperity.
  - d. Health: Increase physical activity and social connectivity with the goal of lowering the risk of obesity, reducing chronic disease and promoting wellness.
  - e. Equity: Implement policies and distribute funding and other resources equitably and responsibly in all neighborhoods, particularly in Priority Communities; improve non-motor vehicle transportation systems.
2. This section shall apply to all public and/or private transportation projects, including those using funds awarded by federal, state, regional, county, municipal, or any other public agency. This shall include new construction, reconstruction, resurfacing, restoration, repaving, rehabilitation, private development projects, and maintenance of highways, roads, and streets.
3. The mayor and council, and the municipal planner and engineer shall routinely work in coordination with each other and adjacent jurisdictions, and any relevant advisory committees/teams, to create Complete and Green Streets and to ensure consistency with the Township of Belleville Master Plan and Elements and any other existing Pedestrian/Bicycle/Multimodal Plans, Stormwater Management Plans, Pollution Prevention Plans, and Historic Preservation Plans.

4. Within two years of the effective date of this Policy, the Mayor and Council shall inventory and audit procedures, policies, plans, documents, training programs, performance measures and other guidance documents to be consistent with this policy. The purpose of this audit is to identify areas where tenets of this policy will need to be incorporated. This includes, but is not limited to, funding, planning, designing, operating, and maintaining transportation infrastructure. The [decision-making body] will use this audit to incorporate this policy as updates to its procedures, plans, policies, etc. as they are scheduled.

5. Transportation projects and Master and Capital Plans shall include, when appropriate, sustainable design elements, including, but not limited to:

- a. Green stormwater infrastructure practices
- b. Traffic calming
- c. Shade trees and other vegetation
- d. Rain gardens
- e. Bioswales
- f. Permeable pavements — including those made from recycled materials such as rubber, concrete, glass, and plastic.

6. Transportation projects and Master and Capital Plans shall include, where appropriate, pedestrian and bicycle design elements and transit amenities, including but not limited to: curb extensions, sidewalks, radar feedback signs, pedestrian countdown signals, pedestrian refuge islands, road diets, lane width reductions, chicanes, roundabouts, bike lanes, protected bike lanes, bike parking, lighting, wayfinding, seating, trash receptacles, transit amenities, etc.

7. The Mayor and Council shall utilize the most current editions of guides, manuals, and best practices on street design, historic preservation, construction, operations, and maintenance that apply to bicycle, pedestrian, transit, stormwater and highway facilities. All manuals, standards, and guidelines shall be made publicly available online.

8. The Town Manager shall lead the implementation of this Policy and formally coordinate with the planner, engineer, economic development, public works, health, etc. with advice and input from Planning Board, Complete and Green Streets Advisory Body, Land Use Committee, Green Team, etc. to ensure the successful implementation of the Complete and Green Streets policy including in Priority Communities consistent with Environmental Justice principals.



4. Within two years of the effective date of this Policy, the Mayor and Council shall inventory and audit procedures, policies, plans, documents, training programs, performance measures and other guidance documents to be consistent with this policy. The purpose of this audit is to identify areas where tenets of this policy will need to be incorporated. This includes, but is not limited to, funding, planning, designing, operating, and maintaining transportation infrastructure. The [decision-making body] will use this audit to incorporate this policy as updates to its procedures, plans, policies, etc. as they are scheduled.

5. Transportation projects and Master and Capital Plans shall include, when appropriate, sustainable design elements, including, but not limited to:

- a. Green stormwater infrastructure practices
- b. Traffic calming
- c. Shade trees and other vegetation
- d. Rain gardens
- e. Bioswales
- f. Permeable pavements — including those made from recycled materials such as rubber, concrete, glass, and plastic.

6. Transportation projects and Master and Capital Plans shall include, where appropriate, pedestrian and bicycle design elements and transit amenities, including but not limited to: curb extensions, sidewalks, radar feedback signs, pedestrian countdown signals, pedestrian refuge islands, road diets, lane width reductions, chicanes, roundabouts, bike lanes, protected bike lanes, bike parking, lighting, wayfinding, seating, trash receptacles, transit amenities, etc.

7. The Mayor and Council shall utilize the most current editions of guides, manuals, and best practices on street design, historic preservation, construction, operations, and maintenance that apply to bicycle, pedestrian, transit, stormwater and highway facilities. All manuals, standards, and guidelines shall be made publicly available online.

8. The Town Manager shall lead the implementation of this Policy and formally coordinate with the planner, engineer, economic development, public works, health, etc. with advice and input from Planning Board, Complete and Green Streets Advisory Body, Land Use Committee, Green Team, etc. to ensure the successful implementation of the Complete and Green Streets policy including in Priority Communities consistent with Environmental Justice principals.

9. The Township Manager shall provide a report on an annual basis to the Mayor and Council to allow them to evaluate implementation of the Complete Street and Green Streets policy. Each annual report shall include a list of ongoing and completed transportation projects during that fiscal year. If any exceptions are applied to transportation projects pursuant to Exceptions to Complete and Green Streets Requirements herein, such projects and the relevant exceptions should be identified in the annual report. All reports shall be made publicly available online.

#### Exceptions

1. A transportation project may not be required to accommodate the needs of a particular user group if the Township Engineer determines in writing that:
  - a. The use of the transportation facility by the particular user group is prohibited by law;
  - b. Regulatory compliance requirements preclude accommodations.
  - c. There is a demonstrated absence of both a current and future need to accommodate the category of user (absence of future need may be shown via demographic, school, employment, and public transportation route data that demonstrate, for example, a low likelihood of bicycle, pedestrian, or transit activity in an area over the next 20 years); and
  - d. The adverse impacts of implementing this Complete and Green Streets Policy significantly outweigh the benefits.
2. However, every effort to work within the flexibility allowed should be made, including Design Exceptions for roadway projects.
3. An exception shall be granted only if:
  - a. Request for an exception is submitted in writing to the [decision-making body] with supporting documentation, and made publicly available with a minimum of 30 days allowed for public input; and
  - b. The exception is approved in writing by the Mayor and Council, and the written approval is made publicly available.

#### Effective Date

The Complete and Green Streets Policy shall take effect on June 14, 2022, provided that it shall not apply to any transportation project for which a preliminary design has been completed on or before June 14, 2022.

#### Key Terms & Definitions

**Complete Streets:** An integrated transportation network designed to enable safe and convenient travel and access along and across streets for all users of all ages and abilities, including pedestrians, bicyclists, motorists, movers of commercial goods, and transit riders.

**Environmental Justice:** Environmental justice is the fair treatment and meaningful involvement of all people regardless of race, color, national origin, or income, with respect to the development, implementation, and enforcement of environmental laws, regulations, and policies. Fair treatment means that no group of people should bear a disproportionate share of the negative environmental consequences resulting from industrial, governmental and commercial operations or policies.

Meaningful involvement means that:

1. People have an opportunity to participate in decisions about activities that may affect their environment and/or health.
2. The public's contribution can influence the regulatory agency's decision.
3. Community concerns will be considered in the decision-making process; and
4. Decision makers will seek out and facilitate the involvement of those potentially affected.

**Green Streets:** Streets with landscaped features installed in the right-of-ways that capture and allow stormwater runoff to soak into the ground, while still preserving the primary function of a street as a conduit for pedestrians, bicyclists, motorists, and transit riders. Stormwater runoff is excess water generated from rain and snowmelt events that flow over impervious surfaces, such as paved streets, parking lots, and building rooftops, and does not soak into the ground.

**Green Street Stormwater Infrastructure Practices:** Includes types of green infrastructure techniques used to manage stormwater, including but not limited to:

1. Street tree trenches/boxes: utilize soil, gravel, and plants to infiltrate and filter stormwater runoff from impervious surfaces
2. Bioswales: shallow channels that convey, slow down, and infiltrate stormwater runoff.
3. Vegetated curb bump outs: a vegetated curb extension that protrudes into the street either mid-block or at an intersection, creating a new curb some distance from the existing curb.
4. Permeable pavement: a stormwater drainage system that allows rainwater and runoff to move through the pavement's surface to a storage layer below, with water eventually seeping into underlying soil. Types of permeable pavement include pervious concrete, porous asphalt, interlocking concrete pavers, and grid pavers.

**Green Stormwater Infrastructure:** An approach to managing stormwater by infiltrating it in the ground where it is generated using vegetation or porous surfaces, or by capturing it for later reuse. Infiltration is when water falls to the earth as precipitation and seeps into the soil.

**Priority Communities:** The term Priority Communities refers to categories of underserved and adversely impacted populations. There is a wide range of definitions used to quantify and locate underserved populations developed by agencies and organizations dedicated to social equity by law or mission.

Each municipality should evaluate who and where there are concentrations of underserved or marginalized populations based on available data. Below are some of the categories to consider when defining Priority Communities:

1. Minority Concentrations
2. Low-Income Concentrations
3. Other Indicators of Underserved and Adversely Impacted Populations:
  - a. Female Head of Household with Children
  - b. Persons with Limited English Proficiency
  - c. Carless Households
  - d. Elderly Populations/Children
  - e. Persons with Disabilities
  - f. Hispanic Populations
  - g. Other Ethnic Minorities
  - h. Families in Poverty with Children

**Traffic Calming:** The combination of mainly physical measures that reduce the negative effects of motor vehicle use, alter driver behavior, and improve conditions for non-motorized street users. Traffic calming objectives include:

1. Achieving slow speeds for motor vehicles
2. Reducing collision frequency and severity
3. Increasing the safety and the perception of safety for non-motorized users of the street(s)
4. Reducing the need for police enforcement
5. Enhancing the street environment (e.g., streetscaping)
6. Encouraging water infiltration into the ground using Green Street stormwater infrastructure practices
7. Increasing access for all modes of transportation, and reducing cut-through motor vehicle traffic

**Transit Amenities:** Include seating, shelter and shade, wayfinding signage, trash and recycling cans, lighting, route information, bike infrastructure (lockers, racks, fix-it stations, depots, bikeshare, etc.).



**Transportation Facility:** A facility consisting of the means and equipment necessary for the movement of people or goods; any road, bridge, tunnel, overpass, ferry, airport, mass transit facility, vehicle parking facility, port facility or similar commercial facility used for the transportation of persons or goods together with any buildings, structures, parking areas, appurtenances, and other property needed to operate such facility; however, a commercial or retail use or enterprise not essential to the transportation of people or goods shall not be considered a transportation facility.

**Transportation Project:** Any public and/or private land development, project, program, or practice that affects the transportation network or occurs in the public right-of-way, including any construction, reconstruction, retrofit, signalization operations, resurfacing, restriping, rehabilitation, maintenance (excluding routine maintenance that does not change the roadway geometry or operations, such as mowing, sweeping, and spot repair), operations, alteration, and repair of any public street or roadway within a jurisdiction (including alleys, bridges, frontage roads, and other elements of the transportation system).